# When do regulatory intreventions work?

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Presentation at IIMC-NYU Stern India Research Conference

October 11, 2019

When do regulatory intreventions work?

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- Algorithmic and high frequency trading continue to be a source of concern globally.
- Exchanges contemplating actions to slow down fast traders more recently, speed bumps by the futures exchanges (such as the Intercontinental Exchange, LME, Deutsche Borse's Eurex).
- Question: Do such interventions work in line with regulatory concerns?
- This paper: Examine the impact of one such intervention, the orders-to-trade ratio (OTR) fee.

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## The intervention, and the existing studies

- The intervention: Charge fees / penalise traders with high OTR.
- Rationale: High OTR is a negative externality for other market participants. Also, fears of market manipulation.
- Internationally, exchanges including the NASDAQ, OSE, Borsa Italian and TSX have implemented the fee.
- Existing studies: Friederich and Payne (2015) on the Italian Bourse, Jorgensen et al (2017) on OSE and Malinova et al (2018) on Canadian markets.
- Findings: OTRs decline, but market quality either worsens or remains same.

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- Unique setting where the fee was implemented on the same market at multiple times, by different regulators with different objectives and different design. provides
- Un-fragmented trading, with almost all of derivatives trading at one exchange. Spot market of the same exchange has more than 75% share.

Measure direct and indirect impact of the fee.

- Microstructural features at NSE provide a neat identification strategy.
- Access to trader category data enables us to trace the trader-level impacts, and draw inferences on the underlying economic mechanism.

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#### Impact when the exchange implemented the fee:

- Significant **reduction** in the average OTR of the treated stocks on the SSF market relative to the control stocks.
- Significant improvement in liquidity and efficiency measures of these stocks.
- Evidence of migration to spot market based on high OTR
- Trader category impacts: **no impact** on institutional or proprietary order flow, **reduced** OTR for "retail" (non-institutional, non-proprietary) order flow.

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#### Impact when the market regulator implemented the fee:

- No significant impact on either the OTR or any market quality variable.
- Traders modified their behavior by placing orders where the fee did not apply.

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## **Research setting**

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# Rise of algorithmic trading in India, and the OTR fee



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## Implementation details

- 2009-10: Fee applied uniformly across all market participants and order types.
- 2012-13: Fee applicable on algo orders only on all order types with the following exemptions:
  - Orders within +/-1% LTP price limits not included.
  - Ø Members covered under the LES excluded.
  - Additional penalty of no trading in the first 15 minutes on the next trading day if OTR > 500.
- Fee computed at a member level on a daily basis.
- Fee implemented only on the derivatives segment.

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## Data details

• Period analysed: Three months around implementations

- Event 1: Imposition of OTR fee by NSE on Oct 1, 2009.
  - a) Pre event: Jul Sep 2009
  - b) Post event: Oct Dec 2009



- a) Pre event: Apr Jun 2012
- b) Post event: Jul Sep 2012
- Sample: All securities traded on NSE equity segment.
- Segment analysed: Near month single stock futures and cash market.
- **Data used**: Tick by tick orders and trades data, with flags identifying if an order or a trade is AT or non AT, and trader category. Flag on type of order event: entry, modification or cancellation.

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- In both the events, the fee only implemented on the derivatives segment.
- Use cash market as control? Possible indirect effects:
  - Substitution effect: Higher cost of trading on derivatives turns traders to the cash market.
  - Both markets linked by arbitrage. Reduced trading on cash market as well.
- Hence, the inference based on cash market controls likely to be contaminated.

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# Identification strategy

- NSE's eligibility criteria for selection of securities for derivatives trading:
  - Stock should be in the top 500 stocks in terms of average daily market capitalisation and average daily traded value in the previous six months on a rolling basis.
  - The stock's median quarter-sigma order size over the last six months shall be not less than Rs. 10 lakhs.
  - The market wide position limit (determined by number of shares held by non-promoters) in the stock shall not be less than Rs. 300 crores.
- Some non-derivatives stocks will not meet the above criteria around the thresholds.
- We exploit this setting, and match non-derivative stocks with derivative stocks for each event.

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# Obtaining the set of matched firms

#### Define

- 'Treated': stocks with derivatives contract within the event window.
- 'Comparison': stocks without derivatives contract.
- Match stocks using data **before** the fee implementation,
  - Distance measure: Propensity score.
  - **Covariates**: market cap, price, turnover, number of trades and percentage of floating stock.
  - One-to-one matching on estimated propensity scores using the nearest neighbor algorithm (without replacement), and a caliper of 0.05.

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# Empirical distribution of propensity scores before and after matching



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## Impact evaluation: diff-in-diff regression

 Use the treated and control (matched) stocks and estimate the following regression:

• Measure  $\in$  (OTR-measure, market quality measures).

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## Impact evaluation: diff-in-diff regression

 Use the treated and control (matched) stocks and estimate the following regression:

- Measure  $\in$  (OTR-measure, market quality measures).
- Identification assumption: common trends. Tests based on placebo DiD, visual inspection.
- Hypothesis: If the event did not have any impact on the level of OTR or market quality, β<sub>3</sub> = 0.

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# Impact evaluation: diff-in-diff regression

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- Hypothesis: If the event did not have any impact on the level of OTR or market quality, β<sub>3</sub> = 0.
- Direct impact on SSF market: DiD regression of treated SSF stocks matched with control stocks on spot market.
- Indirect impact on the spot market: DiD regression of treated stocks on the spot market matched with control stocks on spot market.

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## Results

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	Eve	nt 1	Event 2		
	Treated SSF- Treated Spot-		Treated SSF-	Treated Spot-	
	Control Spot	Control Spot	Control Spot	Control Spot	
Fee	0.422**	0.037	2.875**	1.471**	
	(-2.087)	(1.711)	(3.188)	(3.315)	
Treated	22.362**	0.236**	60.69**	1.307	
	(15.115)	(3.878)	(8.685)	(0.854)	
Treated $\times$ Fee	-3.453**	0.325**	7.41	4.419	
	(-3.191)	(5.613)	(0.631)	(1.487)	
Adjusted R <sup>2</sup>	0.65	0.34	0.26	0.13	
# of obs	6060	6715	7485	9515	

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# Decomposing the source of OTR effects

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## OTR fee impact across trader classes, Event 1

NINP = retail; INST = institutional; PROP = proprietary

	Treated(SSF)-Control(Spot)			Treated(Spot)-Control(Spot)			
	OTR <sub>NINP</sub>	OTRINST	OTR <sub>PROP</sub>	OTR <sub>NINP</sub>	OTRINST	OTR <sub>PROP</sub>	
Fee	-0.157	0.091	-0.683	0.038**	0.028	0	
	(-0.866)	(1.198)	(-1.37)	(1.983)	(0.68)	(0)	
Treated	16.355**	3.972**	39.261**	0.208**	-0.07	0.08	
	(13.095)	(9.649)	(12.503)	(3.342)	(-0.93)	(0.327)	
Treated×Fee	-4.149**	-0.673	-1.904	0.131**	-0.066	0.894**	
	(-4.423)	(-1.677)	(-0.746)	(3.725)	(-1.265)	(4.888)	
Adjusted R <sup>2</sup>	0.53	0.18	0.54	0.18	0.03	0.26	
# of obs	6060	5253	6060	6715	6194	6715	

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# OTR fee impact on orders placed beyond 1% LTP, Event 2

	Treated(SSF)-Control(Spot)	Treated(Spot)-Control(Spot)		
	ORDERS-BEYOND	ORDERS-BEYOND		
Fee	-2.669	-3.471**		
	(-1.805)	(-2.359)		
Treated	-3.462	11.425**		
	(-1.004)	(3.677)		
Treated×Fee	-12.182**	-7.012**		
	(-4.09)	(-2.63)		
Adjusted R <sup>2</sup>	0.22	0.30		
# of obs	7485	9514		

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	Treated(SSF)-Control(Spot)			Treated(Spot)-Control(Spot)			
	$\hat{\beta}_3$	t-stat	Adj-R <sup>2</sup>	$\hat{\beta}_3$	t-stat	Adj-R <sup>2</sup>	
QSPREAD	-0.06**	-6.80	0.46	0.00	0.70	0.10	
IC <sub>250k</sub>	-0.03**	-2.71	0.18	0.01	0.94	0.21	
IC <sub>500k</sub>	-0.05**	-3.41	0.19	0.01	0.52	0.19	
TOP1DEPTH	0.13**	2.53	0.83	0.19**	3.90	0.48	
top5depth	0.15**	2.59	0.81	0.18**	3.50	0.49	
ILLIQ	-0.00**	-2.08	0.06	0.00	0.74	0.06	
$\sigma_r$	-7.47**	-5.73	0.27	0.45	0.75	0.16	
$\sigma_{ m IC,250k}$	-0.05**	-4.15	0.11	-0.01	-0.64	0.10	
$\sigma_{ m IC,500k}$	-0.06**	-4.55	0.09	-0.01	-0.74	0.09	
<i>VR</i> – 1	0.01**	2.28	0.52	-0.00	-0.50	0.10	

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	Treated(SSF)-Control(Spot)			Treated(Spot)-Control(Spot)			
	$\hat{\beta}_3$	t-stat	Adj-R <sup>2</sup>	$\hat{\beta}_3$	t-stat	Adj-R <sup>2</sup>	
QSPREAD	-0.04**	-3.20	0.56	-0.00	-1.28	0.67	
IC <sub>250k</sub>	-0.01	-0.46	0.32	-0.02	-1.38	0.34	
IC <sub>500k</sub>	-0.01	-0.76	0.30	-0.03	-1.88	0.33	
TOP1DEPTH	0.09	1.04	0.76	0.19**	2.17	0.45	
top5depth	0.14	1.40	0.67	0.18	1.87	0.35	
ILLIQ	0.00	0.16	0.11	0.00	-0.50	0.13	
$\sigma_r$	-5.57**	-2.99	0.45	-0.65	-1.07	0.58	
$\sigma_{ m IC,250k}$	-0.00	-0.07	0.08	-0.00	-0.43	0.09	
$\sigma_{ m IC,500k}$	-0.01	-0.60	0.03	-0.01	-0.80	0.03	
<i>VR</i> – 1	0.01	1.36	0.38	0.01	1.72	0.21	

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- Event 1: agents sensitive to the fee directly impacted, modified their behavior via reduction in OTR, and migrating some trading activity to the other venue.
- This brought back the liquidity providers who were earlier crowded out by the activity of these *noise* traders.
- Event 2, agents modified their behavior by placing orders where the fee was exempted.
- Thus, no impact on OTR and market quality.

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# Conclusion

- Regulatory interventions are justified when they are targeted to solve a market failure.
- In the absence of a well-defined market failure, it is unclear what is being targeted, and how the proposed intervention will impact the target.
- In the case of the OTR fee, the intervention achieved its intended outcome when the root cause of the problem was well-identified.
- This was not the case in the second event, or and it is unclear if the intervention was only motivated by the need to 'do something'.
- Such interventions increase the costs for the market participants and has implications for the long term growth of markets.
- The evidence thus emphasises on the need for evidence-based policy formulation with well-defined objectives.

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Thank you.

Comments / Questions?

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