

Financial Firms, IBC and Resolution

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Current framework for winding up financial firms

- Re-organisation and liquidation of banks and insurance companies governed by sectoral laws and Companies Act, 2013.
- Bankruptcy Code does not apply to resolution of providers of financial services.
- Central Government may, in consultation with sectoral regulator, notify financial service providers who will be resolved under the Code.

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- Financial firms v. non-financial firms.
- Some financial firms warrant a specialised resolution regime.
- Others do not.

Financial firms which warrant specialised resolution

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- intensity of the financial promise;
- difficulty in assessing creditworthiness of the promisor;
- impact of breach of promise on consumers and the financial system as a whole.

Key objectives of a resolution framework

Financial Stability Board has identified key objectives of a resolution regime:

- 1 Continuity of systemically important financial services;
- 2 Protection of insured deposit-holders;
- 3 Allocation of losses to equity owners, secured and unsecured creditors;
- 4 Transparency and procedural clarity for intervention before insolvency.

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Examples:

- 1 Replacement of management, clawback of remuneration and shareholder distributions.
- 2 Demand a resolution or recovery plan before default.
- 3 Step in before default and administer the firm to keep it as a going concern.
- 4 Override rights of shareholders by forcing merger, acquisition or sale of business operations.

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- Declining intervention by prudential regulator as firm becomes unhealthier.

Instruments for resolution

- Purchase and assumption: Sale of the business to a third person.
- Bridge bank: Hive off critical operations and good assets and run it as a separate firm until a purchaser is in sight.
- Bail-in: Convert the claims of unsecured and uninsured creditors into equity.
- Government ownership (UK).

Financial institutions in bankruptcy: Fragmented law in the US

- Bankruptcy Code, 1978 - Applies to liquidation of all corporations in the US, except:
 - ① banks;
 - ② insurance companies;
 - ③ bank holding companies; and
 - ④ systemically important financial institutions in relation to which Dodd Frank has been triggered.
- Bankruptcy Code, 1978 applies to re-organisation of all entities, except stockbrokers and commodity brokers and insurance companies.

Banks in the United States: Resolution by FDIC

- Role of FDIC:
 - ① Insure depositors in banks;
 - ② Act as receiver of a bank in resolution.
- Features of resolution by FDIC:
 - ① Primary objective of FDIC is to protect the insurance fund;
 - ② Ability of FDIC to step in before the bank is insolvent;
 - ③ Minimal intervention of the court in the resolution process.

SIFIs in the United States: Dodd Frank Act

Specialised resolution regime under Dodd Frank Act applies to :

- ① systemically important financial institutions;
- ② Bank holding companies of all sizes;
- ③ entities primarily engaged in activities which are held to be “financial” in nature by FSOC;
- ④ broker-dealers who are members of the Securities Investor Protection Corporation (SIPC).

Resolution under Dodd Frank: How does it work?

- Resolution under Dodd Frank gets triggered only if:
 - 1 the entity is in default or in danger of default;
 - 2 the FDIC and the prudential regulator vote for recommending resolution under Dodd Frank Act; and
 - 3 the Treasury Secretary (in consultation with the President) decide to invoke the resolution process under Dodd Frank Act.
- Limited confidential judicial review of the decision to invoke resolution by the D. C. District Court.
- Review of the decision by Congress.

Takeaways for India

- An independent resolution authority with statutory backing.
- Independent supervisory powers to the resolution authority.
- Extensive co-ordination between the resolution authority and sectoral regulator.
- Building resolution-specific capacity and expertise.
- Accountability and regulatory governance.

Outstanding questions

- Judicial review.
- Identification of SIFIs for India.
- Treatment of co-operatives, role of DICGC and State-owned banks.

Thank you