Processes under India's new bankruptcy law

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Problems with the current processes

- Misplaced emphasis on secured credit
- Value destruction in corporate distress
- Corporate bond market development
- Credit for individuals
- Recovery rate estimated at 20%, capital and labour interminably stuck.

Dealing with failure

- Failure of business is a normal thing.
- In failure
 - Limited liability should be respected.
 - Individuals must be given a "second chance".
- Speed of resolution
 - Capital and labour can be put back to work quickly.
 - Individuals can move on and resurrect their ventures.

How do we deal with failure?

Four principal goals (Warren 1993):

- To enhance the value of the failing debtor
 - Preserve the going concern value of the business
 - Design and implement collective creditor action
 - Provide effective relief or release from the financial liabilities and obligations of the insolvent
- To distribute value according to multiple normative principles
 - Determine priority
 - Treat those with no legal rights to assets employees, suppliers, tax authorities

How do we deal with failure?

- ➤ To internalise the costs of the business failure to the parties dealing with the debtor
 - Constrain externalisation of business / personal losses
 - Provide public goods: courts, information etc
 - Do we give precedence to the state over creditors?
- To create reliance on private monitoring
 - How do we give managers the right ex-ante incentives to avoid bankruptcy?
 - Should we put ultimate decision making power in the hands of the claimants rather than in the hands of the judiciary or experts?

Design

- A unified code
- Insolvency trigger that places least cost on the adjudicating authority
- Role of the Adjudicator focused on matters of procedure
- A strong base of information utilities to support implementation
- A regulated industry of insolvency professionals
- A regulator to ensure malleability and efficiency.

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- What is new: When an entity is in distress, IBC has the process to:
 - resolve insolvency as Step 1, and
 - resolve bankruptcy as Step 2
- The Step 1 process to resolve insolvency is called the Insolvency Resolution Process (IRP).
- The IRP is a combination of Trigger, Process, Limits
- For individuals below a certain threshold, debt waiver in the form of a Fresh Start.

The IRP – trigger

- Anyone with an undisputed credit claim can trigger.
- Benefits?
 - Difficult to create a carefully coordinated effort to hide distress.
 - Comforts creditors about future performance on their credit contracts.
 - Makes for an easier environment for creditors to then lend more readily.
- Frictions?
 - Need capacity to deal with frivolous claims?

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- 3. The Creditor's Committee has responsibility of all decisions that have a material effect on the enterprise.
- Litigation against the outcome (of resolution or liquidation)
 has to be on failure of procedure, and not the business
 decision.

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Liquidation – trigger

- Failure of the creditors' committee to reach an agreement during the IRP
- Liquidation decision by the creditors' committee to proceed with liquidation during the IRP
- Failure of the debtor to adhere to terms of the resolution plan approved by the NCLT
- In the case of individuals, have to file separately

Liquidation – waterfall

- Costs of IRP (including any interim finance raised) and liquidation
- 2. Secured creditors AND workmen dues (capped up to 24 months from the start of liquidation), pari passu
- 3. Employees' salaries (capped up to 12 months from the start of liquidation)
- 4. Financial debts of unsecured creditors
- Central or State Government dues pertaining to 2 year period prior to start of liquidation AND unpaid dues of secured creditors after enforcement of security, pari passu
- 6. Any remaining debt
- 7. Preference shareholders
- 8. Equity shareholders

All distributions as per the above waterfall will be net of the liquidator's fees, which will be deducted proportionately from each stage of the waterfall.

Fast track IRP

- A simpler form of IRP.
- ► Time 90 days.
- Starts as a regular IRP. Creditors' committee can vote to make it fast track.

Fresh Start Process

- Fresh Start
 - Complete debt forgiveness.
 - Thresholds coded in the law.
 - Recorded for a short period of time.
- Discharge
 - Quick discharge in IRP: negotiable between creditors and debtors.
 - Twelve months to discharge in bankruptcy
 - Recorded for a short period of time.

Penalties

- Frivolous triggers
- Concealment of property
- Defrauding creditors, fraudulent trading
- Falsification of books, material omissions, false representation
- Preferential transactions, voidable transactions, extortionate transactions
- Contravention of moratorium
- Contravention of resolution plan.

Appeals

- ▶ To NCLAT, within 30 days (+15 if permitted).
- Only on procedural gorunds.
- To the SC, on questions of law, within 45 days (+15 if permitted).
- Writ jurisdiction.

How is the IBC different?

- Distinction between financial and operational creditors
- Trigger: Operational creditor, financial creditor, debtor
- Moratorium
- Debtor not in control during IRP
- Business Decisions by a Creditor Committee
- Insolvency resolution through managed, time-bound negotiations
- Liquidation:
 - Failure of the creditors' committee to reach an agreement during the period stipulated above;
 - A decision of the creditors" committee to proceed with liquidation during the IRP; or
 - Failure of the debtor to adhere to terms of the resolution plan approved by the NCLT.
- Distribution waterfall
- Penalties



How to make this work

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- 1. Regulated *information utilities* to record indisputable evidence.
- Regulated professionals to mediate a rational and honest negotiation between creditors and debtors in distress, with as little conflict of interest as possible.
- A strong regulator who has a legislative, executive and judicial role over these two new industries (IUs and IPs) AND monitors three outcomes expected from better bankruptcy laws:
 - Shorter time to resolve insolvency and bankruptcy
 - Higher recovery rates
 - Deeper and liquid credit markets, both secured and unsecured, from private and public markets.
- Courts which are involved only in ensuring procedural correctness.



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- MCA has notified the IBBI, IPA and IP related provisions.
- The IBBI has notified regulations on: IPA, IPs, IRP and liquidation regulations.
- ▶ 4 IPAs (?)
- Limited Insolvency Exam in place. National Exam soon. Around 1000 IP licenses given (970 grandfathered 30 through the exam).
- ▶ 11 cases filed: 1 by creditor, 1 by operational creditor, 9 by debtors
- Personal insolvency sections yet to be notified